

Message Text

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11

ACTION EA-14

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 ACDA-19 IO-14 DPW-01 OMB-01 AID-20

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FM AMEMBASSY SAIGON

TO AMEMBASSY WARSAW

INFO SECSTATE WASHDC 9994

AMEMBASSY BUDAPEST

AMEMBASSY JAKARTA

AMEMBASSY MOSCOW

AMEMBASSY THERAN

USDEL JEC PARIS

C O N F I D E N T I A L SAIGON 20974

E.O. 11652 GDS

TAGS: MARR, HU, PL, IR, VS

SUBJECT: VIET-NAM AND ICCS

REFS: (A) WARSAW 6282, (B) SAIGON 20738

1. WHEN YOU NEXT SEE SPASOWSKI ON VIET-NAM, WE SUGGEST YOU TELL HIM THAT WE WERABENCOURAGED TO LEARN FROM AMBASSADOR SADRI OF THE IRANIAN DELEGATION THAT AMBASSADOR KULAGA HAS TAKEN A CONSTRUCTIVE ATTITUDE IN CONSULTATIONS LEADING TO AN ARRANGEMENT WHICH WE HOPE WILL PERMIT THE ICCS TO GET OFF TO A NEW START. (REF B PARAS 6 - 7). IF THIS AGREEMENT HOLDS, THE ICCS SHOULD BE ABLE TO RESUME INVESTIGATIONS OF CEASE-FIRE VIOLATIONS, ITS MOST IMPORTANT FUNCTION UNDER THE PARIS AGREEMENT. OUR THOUGHT IS THAT BY GIVING KULAGA CREDIT FOR HIS RELATIVELY HELPFUL ATTITUDE IN TALKS WITH SADRI WE MIGHT INDUCE THE POLES TO TAKE A POSITIVE VIEW OF SADRI'S STILL FRAGILE ACHIEVEMENT OR AT LEAST MAKE IT MORE DIFFICULT FOR THEM TO BACK OUT.

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2. WHILE WE HAVE CORRECTLY CHIDED THE POLES FOR THEIR BIASED REPORTING ON CEASE-FIRE VIOLATIONS AND FOR THEIR CRUDE EFFORTS TO PROTECT THE PRG, THESE THINGS BY THEMSELVES NEED NOT BE FATAL TO ICCS EFFECTIVENESS SO LONG AS THE NON-COMMUNIST DELEGATIONS CAN AIR THEIR VIEWS. THE MORE DANGEROUS THREAT TO THE ICCS IS POLISH-HUNGARIAN MANEUVERING TO EMASCULATE ITS MACHINERY BY SUPPORTING THE DRV/PRG 18 MILLION BUDGET FIGURE AND THE DRV/PRG EFFORT TO BRING ABOUT A DRASTIC REDUCTION IN THE NUMBER OF FIELD TEAMS.

3. ON THE BUDGET, AS SPASOWSKI KNOWS, IT IS VITAL TO THE ICCS THAT IT BE ADEQUATELY FUNDED. EIGHTEEN MILLION WOULD MEAN FINANCIAL STARVATION FOR THE ICCS. IT WOULD NOT BEGIN TO DEFRAY ICCS COSTS IN THE FOURTEEN MONTH PERIOD FROM FEBRUARY 1973 TO THE END OF MARCH. IN FACT THE ICCS HAD ALREADY SPENT THIS SUM TWO MONTHS AGO. WE ARE SURE THE POLES WILL SEE THE NEED TO COOPERATE WITH SADRI'S EFFORTS AS CHAIRMAN FOR DECEMBER TO GAIN ACCEPTANCE FOR A REALISTIC BUDGET.

4. IN YOUR TALK WITH SPASOWSKI YOU MIGHT BEAR DOWN PARTICULARLY ON THE ISSUE OF FULL DEPLOYMENT OF ICCS TEAMS. YOU COULD EMPHASIZE THAT THE ICCS PROTOCOL (ARTICLE 4B, C, AND D) UNEMBIGUOUSLY REQUIRES THAT 45 TEAMS BE LOCATED AT THE POINTS SHOWN ON THE MAP ANNEXED TO THE PROTOCOL. AS LONG AS THE CEASE-FIRE HAS NOT BEEN ACHIEVED THESE TEAMS MUST STAY IN PLACE.

5. YOU COULD ALSO POINT TO THE ANOMALY THAT NOT ONE OF THE FIVE ICCS TEAM SITES IN THE PRG AREA (NAMED IN ARTICLE 4D) IS MANNED AS A RESULT OF PRG REFUSAL TO EXTEND COOPERATION AND ASSISTANCE TO THE ICCS. MANY OBSERVERS HAVE COME TO BELIEVE THAT THE PRG REFUSAL TO ADMIT ICCS TEAMS PROCEEDS FROM THEIR FEAR THAT IM-

PARTIAL OBSERVERS WOULD REPORT EXTENSIVE PRG REPARATIONS FOR A NEW OFFENSIVE AGAINST THE GVN. WE FIND IT HARD TO BELIEVE THAT POLAND WOULD WISH TO APPEAR TO BE CONNIVING IN SUCH A STRATAGEM WHICH COULD MEAN THE END OF THE CEASE-FIRE AND RESUMPTION OF THE WAR. WE THINK NOW IS THE TIME FOR THE POLISH AND OTHER DELEGATIONS TO MAKE A DEMARCHE TO THE PRG ASKING THAT THEY AT ONCE INVITE ICCS TEAMS TO OCCUPY THESE FIVE SITES AND THAT THEY EXTEND THE ICCS THE NECESSARY ASSISTANCE.

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